# GREATER TRIANGLE COMMUTER RAIL STUDY UPDATE

**GO FORWARD** 

A COMMUNITY INVESTMENT IN TRANSIT

September 2021

**GoTriangle Board of Trustees Special Meeting** 

## Study Partners

















Study funding partners

Oversee the Triangle's transportation planning and funding activities

Project sponsor

Sponsors intercity passenger rail on the corridor and has other rail-highway safety mandates

Owns and leases the rail corridor

### **EXISTING RAIL CORRIDOR**

### Freight Rail - Heavy Rail

- Freight operation constitutes the movement of goods and cargo in freight rolling stock (e.g., boxcars, flatcars), which are typically hauled by diesel-powered locomotives.
- The North Carolina Railroad Company (NCRR) owns the 317-mile corridor and Class I freight rail provider Norfolk Southern operates and maintains the railroad through a long-term lease with NCRR

### Intercity Rail – Heavy Rail, Shared Track

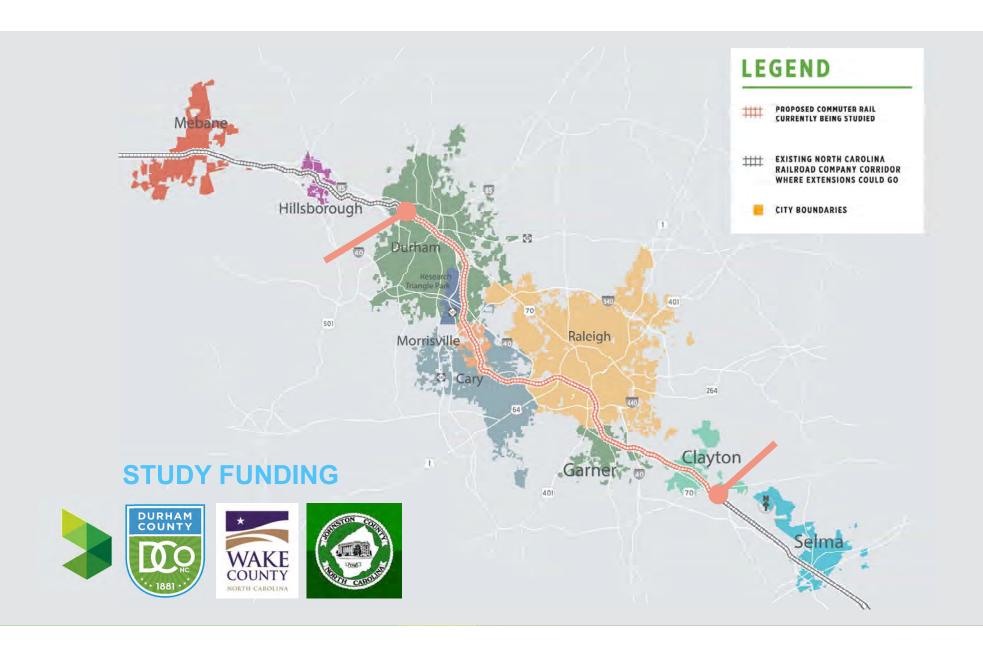
- Intercity transit mode services covering longer distances than commuter or regional trains
- The main provider of intercity passenger rail service in the U.S. is Amtrak
- Four intercity passenger service routes run on the North Carolina Railroad including the Carolinian and the Piedmont which are sponsored by NCDOT





The North Carolina Railroad is built for the service it currently offers

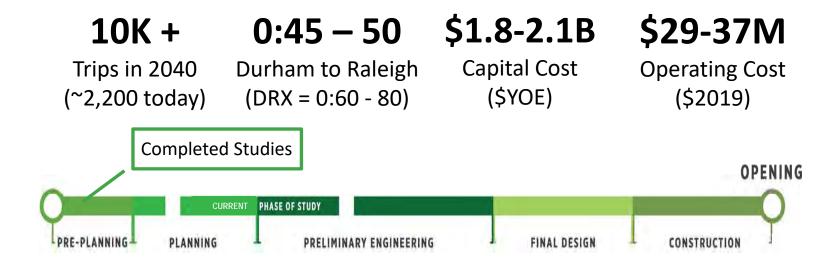
Added capacity, including commuter rail, would require additional infrastructure, including added tracks



### What Did we Learn From Previous Studies?

#### **High-level Planning Studies Completed to Date for Durham – Clayton CRT:**

- Wake-Durham Commuter Rail Major Investment Study (2019)
- Greater Triangle Commuter Rail Phase 1 Feasibility Study (2020)
- All estimates preliminary and subject to change as additional studies completed



## What is in the current study?

#### **Rail Analysis Opportunity Analysis Engagement** 7% <sub>2%</sub> 91% Stop locations and Three rounds of Affordable housing schedules Access to Jobs public engagement Rail infrastructure: track, Business + colleges Land Use bridges, vehicles Job Creation Potential Focus groups Ridership and rail Local governments Railroads capacity modeling We Are Here OPENING PHASE OF STUDY

PRELIMINARY ENGINEERING

FINAL DESIGN

PRE-PLANNING

PLANNING

CONSTRUCTION

### Key Focus Areas

- > Railroad Coordination
- > Local Engagement
- > Assess Feasibility in Key Areas
- > Evaluate Decision-Making Metrics
- ➤ Monitor Federal Funding Eligibility
- > Facilitate Cost-Sharing Discussions
- Build Capacity for Implementation



## Planning Study Status

MONICA BARROW, PROJECT MANAGER, STV

MORIAH ELLINGTON, ENGINEERING LEAD, STV

## Feasibility Study Phase 2 Objectives



Refine the project concept



Estimate benefits



Update cost estimates and potential for FTA funding



Document risks

## Concept Refinement | Service

- Stations
- Train schedule
  - Retained assumptions from Phase 1
  - Refined the train schedule to improve timing of bus service at Regional Transit Center in Durham
  - Provided train schedule to Norfolk Southern for simulation

### 8-2-8-2 = 40 trains per day:

- 8 round trips in the morning peak (16 trains)
- 2 mid-day round trips (4 trains)
- 8 round trips in the afternoon peak (16 trains)
- 2 evening round trips (4 trains)

## Concept Refinement | What to Build/Buy

- An additional track within existing right-of-way
- 14 stations in Durham and Wake Counties
- Comply with Americans with Disabilities Act (ADA) requirements
- Train storage and maintenance facility
- Trains (rolling stock)

- 40 miles of track
- More than 40 bridges to widen
- 34 at-grade crossings to modify

## Concept Refinement | Durham Goals

- Add required track capacity
- Improve clearance under rail bridges
- Improve pedestrian/cyclist mobility
- Preserve connection between Transit Center and train station



- Minimize impacts to roadway, traffic, historic structures
- Comply with Norfolk Southern and NCDOT requirements

## Review of Durham Existing Conditions

§ Live walk-through



## Durham Concept Development

- Identified six initial concepts to begin discussions around strengths and weaknesses
- Partner/stakeholder engagement with City of Durham, County of Durham, Downtown Durham Inc., NCDOT, and NCRR
- Discussions led to refinements and new concepts
- Focused now on two concepts with best ability to meet goals with fewest impacts

## Concept Refinement | Cary Goals

- Add required track capacity
- Provide compatibility with plans for new multimodal facility
- Improve pedestrian/cyclist mobility
- Minimize impacts to roadways, traffic, historic structures
- Comply with Norfolk Southern, CSX, and NCDOT requirements



## Review of Cary Existing Conditions

Live walk-through

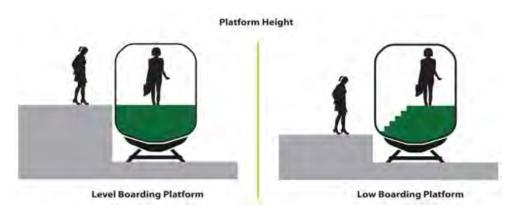


## Cary Concept Development

- Identified three initial concepts to begin discussions around strengths and weaknesses
- Partner/stakeholder engagement with Town of Cary, NCDOT, and NCRR
- Discussions helped evolve two acceptable concepts
- Focused now on traffic analysis and visualization tools

### Service and Infrastructure Refinement

- Evaluating feasibility of alternatives to 8-2-8-2 service
- Comparing approaches to ADA compliance





Potential for alternative rolling stock

## Estimating Benefits | Ridership

- In Phase 1, created regional model using FTA software
- Phase 2:
  - Refined the model
  - Reviewed the results with FTA and have obtained approval
- Model will soon reflect region's most up-to-date plans for transit service, including BRT. Will then be used for scenario testing and updated estimates of commuter rail ridership.



# Estimating Economic Benefits

Using industry-standard software to measure potential impact of commuter rail on:

- Quality of life
- Employment connectivity
- Smart development
- Job growth

## Putting It All Together



NS modeling →
infrastructure
requirements →
capital costs



Capital cost and ridership →

Potential for FTA funding



Opportunity analysis (TJCOG) will round out the information

## **QUESTIONS?**

Next up: Proposed Station Areas

# Proposed Station Areas

JAY HEIKES, SENIOR PLANNER



## Public Engagement

SCOTT THOMAS, CHIEF COMMUNICATIONS OFFICER LIZ RASKOPF, PUBLIC ENGAGEMENT SUPERVISOR



## Commuter Rail Project: Public Engagement Update

GoTriangle Transit Information Station, 733 Foster Street, Durham

# Engagement to Date

Rounds I & II

Public Engagement In-person Virtual

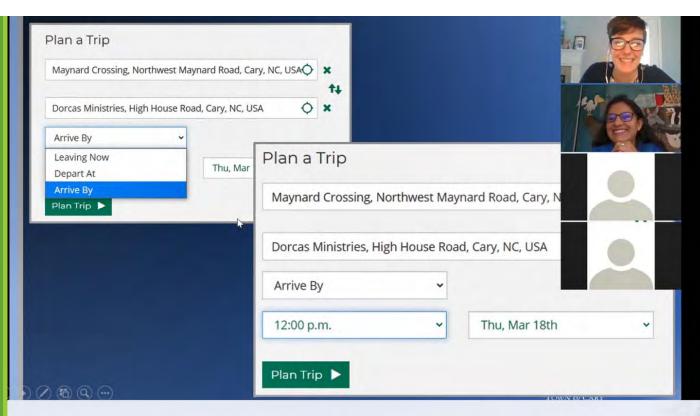
Print, Digital & Online Engagement Round III



355 hours
canvassing, tabling
& attending
community
events in-person

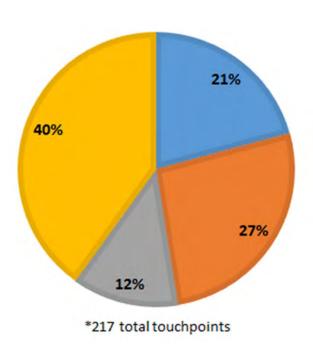


131 hours
of virtual
presentations,
community
meetings
& listening sessions



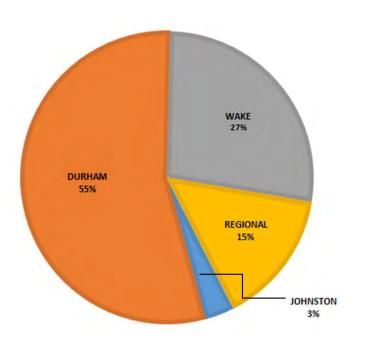


# Touchpoints by Tactic



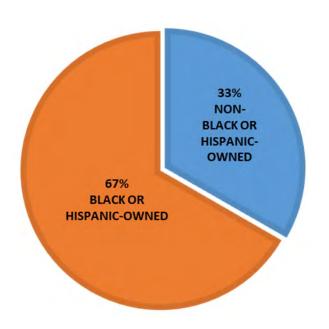


# Corridor-Wide Engagement by County





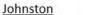
### 22 Businesses Canvassed





## 42 Stakeholder Presentations























**TDM Partners** 

### ReadyForRailnc.com

**1,929** Commuter Rail Insider Subscribers

**35,474** page views since inception

#### Top 5 Pages Visited

- 1. Home
- 2. Proposed Stations
- 3. Why Commuter Rail
- 4. Project Updates Stay Informed
- 5. Surveys

#### **Top 5 Referral Sources**

- facebook.com
- 2. twitter.com
- 3. abc11.com
- 4. gotriangle.org
- 5. reddit.com



# Digital, Print and Online Engagement

Email Campaigns distributed to over 6,700 subscribers:

- Commuter Rail Insider (1,929)
- GoForward Durham and Wake Transit Plan Update Subscribers (4,408)
- Regional Community Contacts (372)



# Durham Public Library

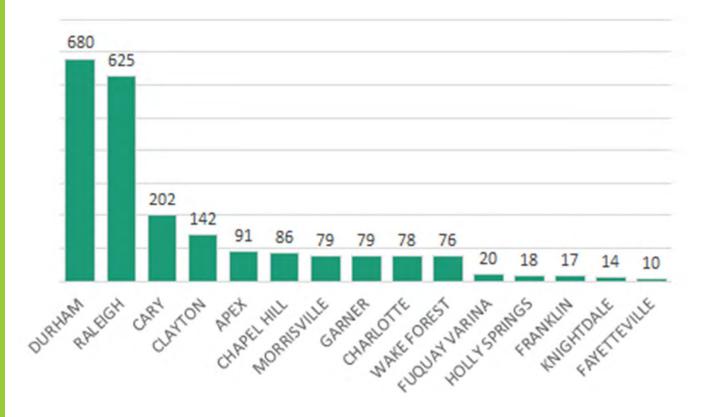
Transit Display



Photo: Gracey Gordon

35

## Survey Participation by Municipality



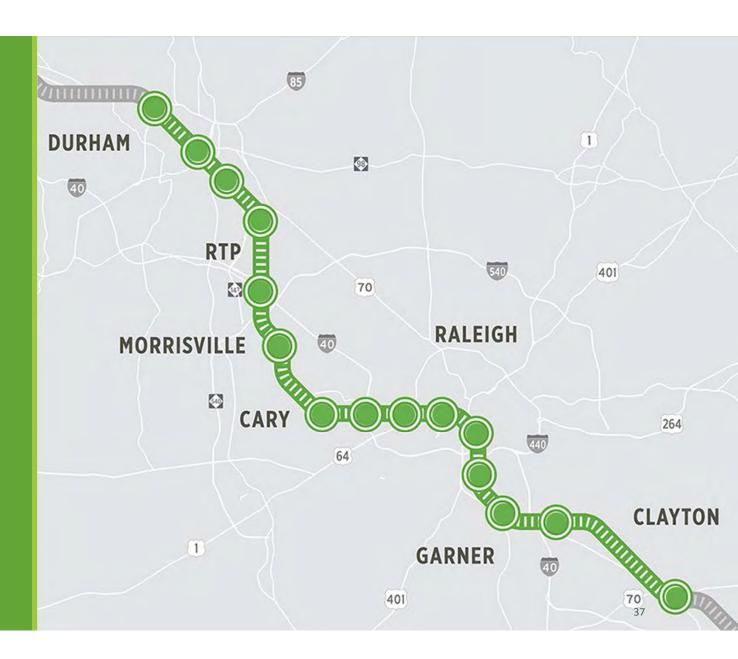
## Round III: Education & Feedback

Listening and engagement sessions focused on proposed commuter rail stations

Report back

Deliver and educate on new info

Topic rooms



## **QUESTIONS?**

Next up: Railroad Coordination

# Railroad Coordination

TOM HENRY, INTERIM GENERAL COUNSEL

## Agreements | Understanding Federal Expectations

### FTA Final Interim Policy Guidance

 During project development, sponsor must identify all third-party agreements "with a plan and schedule for completion."

### FTA Project and Construction Management Guidelines (Section 4.6.3)

"The grantee must begin negotiation early in the project's development process to assure successful
resolution of any conflicts. It is important that early on that an 'understandings paper' or some kind
of outline of an agreement is created to set the basis for the project. This may include an operating
plan, frequency of service, improvements to be constructed, who will pay, who will construct, and
what is the permit/approval process."

## Agreements | Taking an Incremental Approach

#### **Current MOU**

Roles and responsibilities of key partners Signed April 2020



### **RTC Modeling Agreement**

NS commitment to perform modeling

Signed May 2021





#### **Future Term Sheet**

Major terms re: CRT implementation

(After modeling, target 2022)



### **Future Agreement(s)**

Major terms re: CRT implementation

(During "Project Development" phase of FTA's New Starts program)

## Agreements | Surveying the Agreement Landscape

GENERAL	PLANNING / DESIGN / PROPERTY	CONSTRUCTION	OPERATIONS
Liability and indemnification	Pre-construction fieldwork	Procurement	Third-party operator
Insurance	Infrastructure design requirements	Safety, flagging	Definition of commuter service plan
Public, govt relations	Rolling stock requirements	Contractor oversight	Dispatching
Reporting responsibilities	Design review and approval process	Construction schedule	Operating standards, safety plans, security plans, etc.
Taxpaying responsibilities	Permitting and regulatory	Changes to approved plans	Periodic review of service plan
Inter-party reimbursements	Utilities		Process for making changes to service plan
Recordkeeping, budgeting, audits, oversight	Encroachments		Special service, temporary suspension, unique changes to service plan
Environmental issues, response to hazmat release	Agreements for control, access to rail infrastructure property		Responsibilities re: system maintenance, including tracks, signals, etc.
Term of agreement, renewals	Agreements for stations, parking, other uses of NCRR ROW		Responsibilities re: system inspections, detecting problems, initiating repairs
Default, cure, remedies			Responsibilities re: inspection and maintenance of rolling stock
Dispute resolution			On-time standards for all trains; procedures for monitoring on-time performance; corrective actions
			Qualifications, training, other requirements for CRT personnel
			Labor, collective bargaining
			Disabled trains, wreck clearing, emergency response

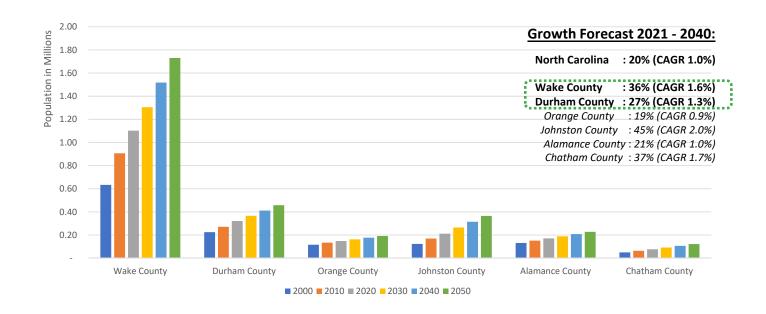
## **QUESTIONS?**

Next up: Cost-Share Analysis

# Cost-Share Analysis

SAUNDRA FREEMAN, CHIEF FINANCIAL OFFICER
STEVEN SCHLOSSBERG, FINANCE AND BUDGET MANAGER

## Commuter Rail Transit (CRT) Population Growth



Source: North Carolina OSBM, Standard Population Estimates, Vintage 2019 and Population Projections, Vintage 2020

### Commuter Rail Transit (CRT) Key Assumptions

### Capital Project Assumptions

- •Total Project Cost consistent with Phase I estimate
  - Construction anticipated to start FY26 and complete FY30
    - Approximately 45% of expenditures would occur in FY27 and FY28
  - 50% federally funded with FTA Full Funding Grant Agreement
  - 30% funded by a federally-backed (Transportation Infrastructure Finance and Innovation Act - TIFIA) loan which would be repaid over 35 years with Wake and Durham transit funds
  - 20% funded by cash and conventional debt from Wake and Durham Transit Plans

### **Operating and Maintenance Assumptions**

- Operations begins in 2030
  - First year costs are projected to be \$41M and grow at 2.5% per year
  - Funding will consist of a mix of local funds, farebox revenues and federal apportionment
  - Debt service expenditures begin during the second year (FY31)
    - Service charges continue for 35 years

## CRT Capital Funding – Cost Curve



<sup>&</sup>lt;sup>1</sup> Local Funding includes cash and borrowing based on liquidity needs of each Transit Plan

<sup>&</sup>lt;sup>2</sup> All debt would be issued by GoTriangle

## Cost Share Analysis – Capital Funding

### *Inception through FY35*

Federal Share	\$974	\$974	\$974	\$974	\$974	\$974	\$974	\$974	\$974	\$974	\$974	\$974	\$974	\$974
	<u>67%</u>	68%	<u>69%</u>	<u>70%</u>	<u>71%</u>	<u>72%</u>	<u>73%</u>	74%	<u>75%</u>	<u>76%</u>	<u>77%</u>	<u>78%</u>	<u>79%</u>	80%
Wake Local/Debt Funding	650	663	673	683	692	702	712	722	731	741	751	761	770	780
	<u>33%</u>	<u>32%</u>	<u>31%</u>	<u>30%</u>	<u>29%</u>	<u>28%</u>	<u>27%</u>	<u>26%</u>	<u>25%</u>	<u>24%</u>	<u>23%</u>	<u>22%</u>	<u>21%</u>	<u>20%</u>
Durham Local/Debt Funding	324	312	302	293	283	273	263	254	244	234	224	215	205	195

Included in current Wake Transit Plan – 67% Included in current Durham Transit Plan – 20%

## Preliminary Cost Share Analysis

Wake Transit Plan		%	Durham Transit Plan
Currently adopted within Transit Plan.	67%	33%	Requires prioritization of current and future available funding
Requires adjustments to the financial policy and possible prioritization of current and future available funding		20%	Currently adopted within Transit Plan.  Able to achieve current adopted plan and commits future available funding (FY17*)

<sup>\*</sup>New Durham Transit Plan is under development

## Cost-Share Next Steps

### Cost Share Discussion Range

- Wake Transit 67% 80%
- Durham Transit 20% 33%

### Potential Options to Fully Fund Project – have been reviewed with staff

- · Wake Transit could carry more costs in the early years of the project, to be offset by Durham Transit over time
- Operating cost split could be different from capital cost split
- FFGA reimbursement allocation could be different from capital cost split

Financial Needs: Plan consistency

Revisit Financial Policy and Guidelines Restrictions

Continue working with staff to review alternate options

New Durham Transit Plan is under development

## **QUESTIONS?**

Next up: Wrap-Up

# Wrap Up: Next Steps

KATHARINE EGGLESTON, CHIEF DEVELOPMENT OFFICER

## Key Focus Areas

- > Railroad Coordination
- > Local Engagement
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- > Evaluate Decision-Making Metrics
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